

# HOUSE BILL 834

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By: **Chair, Judiciary Committee (By Request – Departmental – Human Resources)**

Introduced and read first time: February 9, 2012

Assigned to: Judiciary

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Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 19, 2012

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## CHAPTER \_\_\_\_\_

1 AN ACT concerning

2 **Child Abuse and Neglect – ~~Child Welfare~~ – Alternative Response**

3 FOR the purpose of authorizing the Secretary of Human Resources to establish an  
4 alternative response program for certain reports of child abuse or neglect;  
5 requiring the Department of Human Resources to establish ~~an~~ a certain  
6 ~~advisory council to participate in the development of the alternative response~~  
7 ~~implementation plan; specifying the composition and duties of the advisory~~  
8 ~~council; providing for the chair of the advisory council; prohibiting certain~~  
9 reports of child abuse or neglect from being assigned for an alternative  
10 response; authorizing certain reports assigned for an alternative response to be  
11 reassigned for an immediate investigation based on certain factors; authorizing  
12 certain reports assigned for an investigation to be reassigned for an alternative  
13 response based on certain factors; requiring a local department to take certain  
14 actions following a report assigned for an alternative response; providing for the  
15 confidentiality ~~and~~ and maintenance, and expungement of certain records;  
16 requiring the ~~Social Services Administration of the~~ Department to develop a  
17 certain data collection process; requiring the Department to contract with an  
18 independent agency to conduct an evaluation of the alternative response  
19 program; prohibiting the Department from beginning actual implementation of  
20 alternative response before a certain date; requiring the Department to submit  
21 a certain preliminary assessment and recommendations to the Governor and  
22 the General Assembly on or before a certain date; requiring the Department to  
23 submit a certain final report to the Governor and the General Assembly on or  
24 before a certain date; defining a certain term; and generally relating to child

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EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 ~~abuse and neglect and alternative response plans with respect to reports of child~~  
 2 ~~abuse and neglect.~~

3 BY repealing and reenacting, with amendments,  
 4 Article – Family Law  
 5 Section 5–706  
 6 Annotated Code of Maryland  
 7 (2006 Replacement Volume and 2011 Supplement)

8 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF  
 9 MARYLAND, That the Laws of Maryland read as follows:

10 **Article – Family Law**

11 5–706.

12 (a) **(1) IN THIS SECTION, “ALTERNATIVE RESPONSE” MEANS A**  
 13 **COMPONENT OF THE CHILD PROTECTIVE SERVICES PROGRAM THAT PROVIDES**  
 14 **FOR A COMPREHENSIVE ASSESSMENT OF:**

15 **(I) RISK OF HARM TO THE CHILD;**

16 **(II) RISK OF SUBSEQUENT CHILD ABUSE OR NEGLECT;**

17 **(III) FAMILY STRENGTHS AND NEEDS; AND**

18 **(IV) THE PROVISION OF OR REFERRAL FOR NECESSARY**  
 19 **SERVICES.**

20 **(2) “ALTERNATIVE RESPONSE” DOES NOT INCLUDE:**

21 **(I) AN INVESTIGATION; OR**

22 **(II) A FORMAL DETERMINATION AS TO WHETHER CHILD**  
 23 **ABUSE OR NEGLECT HAS OCCURRED.**

24 **(B)** Promptly after receiving a report of suspected abuse or neglect of a child  
 25 who lives in this State that is alleged to have occurred in this State, the local  
 26 department or the appropriate law enforcement agency, or both, if jointly agreed on,  
 27 shall make a thorough investigation of a report of suspected abuse or neglect to protect  
 28 the health, safety, and welfare of the child or children.

29 **[(b)] (C)** Within 24 hours after receiving a report of suspected physical or  
 30 sexual abuse of a child who lives in this State that is alleged to have occurred in this  
 31 State, and within 5 days after receiving a report of suspected neglect or suspected

1 mental injury of a child who lives in this State that is alleged to have occurred in this  
2 State, the local department or the appropriate law enforcement agency shall:

3 (1) see the child;

4 (2) attempt to have an on-site interview with the child's caretaker;

5 (3) decide on the safety of the child, wherever the child is, and of other  
6 children in the household; and

7 (4) decide on the safety of other children in the care or custody of the  
8 alleged abuser.

9 **[(c)] (D)** The investigation under subsection **[(b)] (C)** of this section shall  
10 include:

11 (1) a determination of the nature, extent, and cause of the abuse or  
12 neglect, if any;

13 (2) if mental injury is suspected, an assessment by two of the  
14 following:

15 (i) a licensed physician, as defined in § 14-101 of the Health  
16 Occupations Article;

17 (ii) a licensed psychologist, as defined in § 18-101 of the Health  
18 Occupations Article; or

19 (iii) a licensed social worker, as defined in § 19-101 of the Health  
20 Occupations Article; and

21 (3) if the suspected abuse or neglect is verified:

22 (i) a determination of the identity of the person or persons  
23 responsible for the abuse or neglect;

24 (ii) a determination of the name, age, and condition of any other  
25 child in the household;

26 (iii) an evaluation of the parents and the home environment;

27 (iv) a determination of any other pertinent facts or matters; and

28 (v) a determination of any needed services.

29 **[(d)] (E)** On request by the local department, the local State's Attorney shall  
30 assist in an investigation under subsections **[(b) and (c)] (C) AND (D)** of this section.

1           **[(e)] (F)**     The local department, the appropriate law enforcement agencies,  
2 the State's Attorney within each county and Baltimore City, the local department's  
3 office responsible for child care regulation, and the local health officer shall enter into  
4 a written agreement that specifies standard operating procedures for the investigation  
5 under subsections **[(b) and (c)] (C) AND (D)** of this section and prosecution of reported  
6 cases of suspected abuse or neglect.

7           **[(f)] (G)**     (1)   The agencies responsible for investigating reported cases of  
8 suspected sexual abuse, including the local department, the appropriate law  
9 enforcement agencies, and the local State's Attorney, shall implement a joint  
10 investigation procedure for conducting joint investigations of sexual abuse under  
11 subsections **[(b) and (c)] (C) AND (D)** of this section.

12                   (2)   The joint investigation procedure shall:

13                           (i)   include appropriate techniques for expediting validation of  
14 sexual abuse complaints;

15                           (ii)   include investigation techniques designed to:

16                                   1.    decrease the potential for physical harm to the child;  
17 and

18                                   2.    decrease any trauma experienced by the child in the  
19 investigation and prosecution of the case; and

20                           (iii)   establish an ongoing training program for personnel  
21 involved in the investigation or prosecution of sexual abuse cases.

22           **[(g)] (H)**     (1)   To the extent possible, an investigation under subsections  
23 **[(b) and (c)] (C) AND (D)** of this section shall be completed within 10 days after receipt  
24 of the first notice of the suspected abuse or neglect by the local department or law  
25 enforcement agencies.

26                   (2)   An investigation under subsections **[(b) and (c)] (C) AND (D)** of this  
27 section **[which] THAT** is not completed within 30 days shall be completed within 60  
28 days of receipt of the first notice of the suspected abuse or neglect.

29           **[(h)] (I)**     Within 10 days after the local department or law enforcement  
30 agency receives the first notice of suspected abuse of a child who lives in this State  
31 that is alleged to have occurred in this State, the local department or law enforcement  
32 agency shall report to the local State's Attorney the preliminary findings of the  
33 investigation.

1           **[(i)] (J)**       Within 5 business days after completion of the investigation of  
2 suspected abuse of a child who lives in this State that is alleged to have occurred in  
3 this State, the local department and the appropriate law enforcement agency, if that  
4 agency participated in the investigation, shall make a complete written report of its  
5 findings to the local State's Attorney.

6           **[(j)] (K)**       Promptly after receiving a report of suspected abuse or neglect of a  
7 child who lives in this State that is alleged to have occurred outside of this State, the  
8 local department shall:

9                       (1)     forward the report to the appropriate agency outside of this State  
10 that is authorized to receive and investigate reports of suspected abuse or neglect;

11                      (2)     cooperate to the extent requested with the out-of-state agency  
12 investigating the report; and

13                      (3)     if determined appropriate by the local department:

14                               (i)     interview the child to assess whether the child is safe; and

15                               (ii)    provide services to the child and the child's family.

16           **(L)   NOTWITHSTANDING THE PROVISIONS OF THIS SECTION, THE**  
17 **SECRETARY MAY IMPLEMENT AN ALTERNATIVE RESPONSE PROGRAM FOR**  
18 **SELECTED REPORTS OF ~~CHILD~~ ABUSE OR NEGLECT.**

19           **(M)   (1)   THE DEPARTMENT SHALL CONVENE ~~AN~~ A**  
20 **MULTIDISCIPLINARY ALTERNATIVE RESPONSE ADVISORY COUNCIL CONSISTING**  
21 **OF STAKEHOLDERS AND REPRESENTATIVES FROM LOCAL DEPARTMENTS OF**  
22 **SOCIAL SERVICES TO DEVELOP THE ALTERNATIVE RESPONSE IMPLEMENTATION**  
23 **PLAN.**

24                       **(2)   THE ADVISORY COUNCIL SHALL CONSIST OF THE FOLLOWING**  
25 **MEMBERS:**

26                               **(I)   THE SECRETARY OF HUMAN RESOURCES, OR THE**  
27 **SECRETARY'S DESIGNEE;**

28                               **(II)  THE SECRETARY OF HEALTH AND MENTAL HYGIENE,**  
29 **OR THE SECRETARY'S DESIGNEE;**

30                               **(III) THE STATE SUPERINTENDENT OF SCHOOLS, OR THE**  
31 **SUPERINTENDENT'S DESIGNEE;**

1                    (IV) A REPRESENTATIVE FROM THE MARYLAND DISABILITY  
2 LAW CENTER;

3                    (V) A REPRESENTATIVE FROM A CHILD ADVOCACY  
4 ORGANIZATION;

5                    (VI) A REPRESENTATIVE FROM A COMMUNITY PARTNER OR A  
6 LOCAL SERVICE PROVIDER;

7                    (VII) A PEDIATRICIAN WITH EXPERIENCE IN DIAGNOSING  
8 AND TREATING INJURIES RELATED TO ABUSE AND NEGLECT;

9                    (VIII) AN ATTORNEY WITH EXPERIENCE REPRESENTING  
10 CHILDREN OR ADULTS IN ABUSE AND NEGLECT CASES;

11                    (IX) A REPRESENTATIVE FROM THE OFFICE OF THE PUBLIC  
12 DEFENDER;

13                    (X) A PARENT OR GUARDIAN WHO HAS PERSONAL  
14 EXPERIENCE WITH THE CHILD PROTECTIVE SERVICES SYSTEM;

15                    (XI) A CHILD WHO HAS PERSONAL EXPERIENCE WITH THE  
16 CHILD PROTECTIVE SERVICES SYSTEM;

17                    (XII) TWO REPRESENTATIVES FROM LOCAL DEPARTMENTS  
18 OF SOCIAL SERVICES; AND

19                    (XIII) TWO REPRESENTATIVES FROM LOCAL CITIZENS REVIEW  
20 PANELS.

21                    (3) THE SECRETARY OF HUMAN RESOURCES OR THE  
22 SECRETARY'S DESIGNEE SHALL BE THE CHAIR OF THE ADVISORY COUNCIL.

23                    (4) THE ADVISORY COUNCIL SHALL ADVISE THE DEPARTMENT  
24 ON:

25                    (I) THE DEVELOPMENT OF THE ALTERNATIVE RESPONSE  
26 IMPLEMENTATION PLAN, WHICH MAY INCLUDE A PILOT PROGRAM;

27                    (II) OVERSIGHT AND MONITORING OF THE ALTERNATIVE  
28 RESPONSE IMPLEMENTATION PLAN;

29                    (III) CONSULTING WITH LOCAL CITIZENS REVIEW PANELS,  
30 LOCAL SERVICES AFFILIATES, AND OTHER LOCAL PARTNERS FOR FEEDBACK

1 AND RECOMMENDATIONS ON THE ALTERNATIVE RESPONSE IMPLEMENTATION  
2 PLAN;

3 (IV) DEFINING THE SCOPE OF THE INDEPENDENT  
4 EVALUATION OF THE IMPLEMENTATION OF THE ALTERNATIVE RESPONSE  
5 PROGRAM; AND

6 (V) DEFINING THE SCOPE OF THE ONGOING EVALUATION OF  
7 THE ALTERNATIVE RESPONSE PROGRAM.

8 (N) ~~A ONLY A LOW RISK REPORT OF CHILD ABUSE OR NEGLECT IN~~  
9 ~~WHICH THERE IS A LOW RISK OF HARM TO THE CHILD~~ MAY BE CONSIDERED FOR  
10 AN ALTERNATIVE RESPONSE.

11 (O) A REPORT THAT IS NOT ASSIGNED FOR AN ALTERNATIVE RESPONSE  
12 SHALL BE ASSIGNED FOR INVESTIGATION IN ACCORDANCE WITH THIS SECTION.

13 (P) THE FOLLOWING REPORTS OF SUSPECTED ~~CHILD~~ ABUSE OR  
14 NEGLECT MAY NOT BE ASSIGNED FOR AN ALTERNATIVE RESPONSE:

15 (1) ~~CHILD~~ SEXUAL ABUSE; AND

16 (2) ~~CHILD~~ ABUSE OR NEGLECT:

17 (I) OCCURRING IN AN OUT-OF-HOME PLACEMENT;

18 ~~(II)~~ (II) RESULTING IN DEATH OR SERIOUS PHYSICAL OR  
19 MENTAL INJURY; ~~OR~~

20 ~~(III)~~ (III) ~~WHEN IF~~, IN THE PREVIOUS 3 YEARS, THE  
21 INDIVIDUAL SUSPECTED OF ~~CHILD~~ ABUSE OR NEGLECT HAS BEEN IDENTIFIED  
22 AS RESPONSIBLE FOR ~~CHILD~~ ABUSE OR NEGLECT AS DOCUMENTED IN THE  
23 RECORDS OF THE LOCAL DEPARTMENT; OR

24 (IV) IF THE INDIVIDUAL SUSPECTED OF ABUSE OR NEGLECT  
25 HAS HAD ONE REPORT ASSIGNED FOR AN ALTERNATIVE RESPONSE WITHIN THE  
26 PAST 12 MONTHS OR TWO REPORTS ASSIGNED FOR AN ALTERNATIVE RESPONSE  
27 WITHIN THE PAST 24 MONTHS.

28 (Q) A REPORT ASSIGNED FOR AN ALTERNATIVE RESPONSE MAY BE  
29 REASSIGNED AT ANY TIME FOR AN IMMEDIATE INVESTIGATION BASED ON ANY  
30 OF THE FOLLOWING FACTORS AND CIRCUMSTANCES:

31 (1) A REASSESSMENT OF THE REPORT OR RELEVANT FACTS;

1           (2) A DETERMINATION THAT THE CASE SATISFIES A CRITERION IN  
2 SUBSECTION (P) OF THIS SECTION; OR

3           (3) A FAMILY'S INABILITY OR REFUSAL TO COOPERATE, WHICH  
4 MAY INCLUDE:

5                   ~~(I) REFUSAL TO PROVIDE OR AUTHORIZE THE RELEASE OF~~  
6 ~~INFORMATION NECESSARY TO COMPLETE THE ALTERNATIVE RESPONSE;~~

7                   ~~(II) REFUSAL TO ACCEPT SERVICES THAT WOULD DECREASE~~  
8 ~~THE RISK OF CHILD ABUSE OR NEGLECT OR HAVE AN IMPACT ON CHILD SAFETY;~~

9                   ~~(III) AN INABILITY TO ACTIVELY PARTICIPATE IN THE~~  
10 ~~ALTERNATIVE RESPONSE; OR~~

11                   ~~(IV) A REQUEST BY A FAMILY MEMBER FOR AN~~  
12 ~~INVESTIGATION INSTEAD OF AN ALTERNATIVE RESPONSE~~ PARTICIPATE IN THE  
13 ALTERNATIVE RESPONSE ASSESSMENT.

14           (R) A REPORT ASSIGNED FOR AN INVESTIGATION MAY BE REASSIGNED  
15 FOR AN ALTERNATIVE RESPONSE AT ANY TIME BASED ON:

16                   (1) A REASSESSMENT OF THE REPORT OR RELEVANT FACTS THAT  
17 DEMONSTRATE THAT THE CASE MEETS THE CRITERIA FOR AN ALTERNATIVE  
18 RESPONSE; AND

19                   (2) A DETERMINATION THAT ACCEPTED SERVICES WOULD  
20 ADDRESS ALL ISSUES OF RISK OF ~~CHILD~~ ABUSE OR NEGLECT AND CHILD  
21 SAFETY; AND

22                   (3) APPROVAL BY A CASEWORKER SUPERVISOR.

23           (S) WHEN A ~~CASE~~ REPORT IS REFERRED FOR AN ALTERNATIVE  
24 RESPONSE, THE LOCAL DEPARTMENT SHALL:

25                   (1) ~~MEET WITH~~ SEE THE CHILD AND THE CHILD'S PARENT OR  
26 PRIMARY CARETAKER WITHIN 24 HOURS OF RECEIVING A REPORT OF PHYSICAL  
27 ABUSE;

28                   (2) ~~MEET WITH~~ SEE THE CHILD AND THE CHILD'S PARENT OR  
29 PRIMARY CARETAKER WITHIN 5 DAYS OF RECEIVING A REPORT OF NEGLECT;

1           **(3) ATTEMPT TO HAVE AN ON-SITE INTERVIEW WITH THE CHILD'S**  
2 **PARENT OR PRIMARY CARETAKER;**

3           **(4) EVALUATE THE CHILD'S HOME ENVIRONMENT;**

4           **(5) DECIDE ON THE SAFETY OF THE CHILD, WHEREVER THE**  
5 **CHILD IS, AND OF OTHER CHILDREN IN THE HOUSEHOLD;**

6           **(6) DECIDE ON THE SAFETY OF OTHER CHILDREN IN THE CARE OR**  
7 **CUSTODY OF THE INDIVIDUAL SUSPECTED OF ABUSE OR NEGLECT;**

8           **(3) (7) ADVISE THE APPROPRIATE LAW ENFORCEMENT AGENCY**  
9 **THAT THE REPORT HAS BEEN ASSIGNED FOR AN ALTERNATIVE RESPONSE, IF**  
10 **THE LAW ENFORCEMENT AGENCY MADE THE REPORT OF ABUSE OR NEGLECT;**

11           **(4) (8) INFORM THE INDIVIDUAL SUSPECTED OF CHILD ABUSE**  
12 **OR NEGLECT OF THE ALLEGATIONS MADE AGAINST THE INDIVIDUAL IN A**  
13 **MANNER CONSISTENT WITH LAWS PROTECTING THE RIGHTS OF THE PERSON**  
14 **WHO MADE THE REPORT;**

15           **(5) (9) COMPLETE AN ALTERNATIVE RESPONSE ASSESSMENT**  
16 **WITHIN 60 DAYS AFTER THE RECEIPT OF THE REPORT; AND**

17           **(6) (10) WITHIN 10 DAYS AFTER COMPLETING THE**  
18 **ALTERNATIVE RESPONSE ASSESSMENT, PROVIDE A WRITTEN REPORT TO THE**  
19 **FAMILY MEMBERS WHO ARE PARTICIPATING IN THE ALTERNATIVE RESPONSE**  
20 **PLAN ASSESSMENT AS TO WHETHER AND WHAT SERVICES ARE NECESSARY TO**  
21 **ADDRESS:**

22           **(I) THE SAFETY OF THE CHILD ~~AND OTHER FAMILY~~**  
23 **MEMBERS OR OTHER CHILDREN IN THE HOUSEHOLD; AND**

24           **(II) THE RISK OF SUBSEQUENT ~~CHILD~~ ABUSE OR NEGLECT;**  
25 **AND**

26           **(11) CONSISTENT WITH THE ASSESSMENT AND ANY SAFETY OR**  
27 **SERVICES PLANS:**

28           **(I) RENDER ANY APPROPRIATE SERVICES IN THE BEST**  
29 **INTERESTS OF THE CHILD;**

30           **(II) REFER THE FAMILY OR CHILD FOR ADDITIONAL**  
31 **SERVICES; OR**

1                   **(III) AS NECESSARY FOR THE SAFETY OF THE CHILD OR**  
 2 **OTHER CHILDREN IN THE HOUSEHOLD, ESTABLISH A PLAN TO MONITOR THE**  
 3 **SAFETY PLAN AND THE PROVISION OR COMPLETION OF APPROPRIATE**  
 4 **SERVICES.**

5           **(T) THE LOCAL DEPARTMENT:**

6                   **(1) SHALL:**

7                   **(I) MAINTAIN COMPLETE RECORDS RELATED TO AN**  
 8 **ALTERNATIVE RESPONSE AND SERVICES FOR 3 YEARS AFTER THE REPORT WAS**  
 9 **RECEIVED IF THERE IS NO SUBSEQUENT CHILD WELFARE INVOLVEMENT; AND**

10                   **(II) EXPUNGE COMPLETE RECORDS RELATED TO AN**  
 11 **ALTERNATIVE RESPONSE AND SERVICES IF THERE IS NO SUBSEQUENT CHILD**  
 12 **WELFARE INVOLVEMENT AFTER 3 YEARS;**

13                   **(2) MAY NOT USE OR DISCLOSE RECORDS RELATED TO AN**  
 14 **ALTERNATIVE RESPONSE FOR PURPOSES OF RESPONDING TO A REQUEST FOR**  
 15 **BACKGROUND INFORMATION FOR EMPLOYMENT OR VOLUNTARY SERVICES; AND**

16                   **(3) SHALL PROTECT FROM DISCLOSURE RECORDS RELATED TO**  
 17 **AN ALTERNATIVE RESPONSE IN ACCORDANCE WITH § 1-202 OF THE HUMAN**  
 18 **SERVICES ARTICLE.**

19           SECTION 2. AND BE IT FURTHER ENACTED, That the ~~Social Services~~  
 20 ~~Administration in the Maryland~~ Department of Human Services shall develop a data  
 21 collection process to assess the impact of alternative response in the areas of child  
 22 safety, timeliness of response, timeliness of service, coordination and provision of local  
 23 human services, cost-effectiveness, record keeping, and any other significant related  
 24 issues.

25           SECTION 3. AND BE IT FURTHER ENACTED, That the Department of  
 26 Human Resources shall contract with an independent agency to conduct an evaluation  
 27 of the alternative response program.

28           SECTION 4. AND BE IT FURTHER ENACTED, That the Department of  
 29 Human Resources may not begin actual implementation of alternative response in  
 30 local departments of social services before July 1, 2013.

31           SECTION ~~3~~ 5. AND BE IT FURTHER ENACTED, That on or before October 1,  
 32 2014, the Department of Human Resources shall submit ~~to the General Assembly~~  
 33 preliminary assessment of, and recommendations for, the alternative response  
 34 program established in this Act to the Governor and, in accordance with § 2-1246 of  
 35 the State Government Article, the General Assembly.

1       ~~SECTION 4. AND BE IT FURTHER ENACTED, That the Department of~~  
 2 ~~Human Resources may begin actual implementation of alternative response in local~~  
 3 ~~departments of social services no earlier than July 1, 2013.~~

4       SECTION 6. AND BE IT FURTHER ENACTED, That on or before October 1,  
 5 2015, the Department of Human Resources shall submit a final report on the  
 6 alternative response program to the Governor and, in accordance with § 2-1246 of the  
 7 State Government Article, the General Assembly.

8       SECTION ~~5~~ 7. AND BE IT FURTHER ENACTED, That this Act shall take  
 9 effect ~~October~~ July 1, 2012.

Approved:

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Governor.

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Speaker of the House of Delegates.

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President of the Senate.